

# Nibley City



## BASIC FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

*For the Year Ended June 30, 2023*

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**NIBLEY CITY  
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YEAR ENDED JUNE 30, 2023**

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## INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and  
City Council Members  
Nibley City, Utah

### Report on the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Nibley City, Utah, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Nibley City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Nibley City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Nibley City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Nibley City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a

substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Nibley City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Nibley City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis comparison information, and other required supplementary information as indicated in the Table of Contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2023, on our consideration of Nibley City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Nibley City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Nibley City's internal control over financial reporting and compliance.

*Larson & Company, PC*

Larson & Company, PC

Spanish Fork, Utah  
December 6, 2023

# **Nibley City**

## **Management's Discussion and Analysis**

For the Year Ending June 30, 2023

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This Management Discussion and Analysis (MD&A) of Nibley City's financial performance is designed to assist readers in understanding the City's basic financial statements the relationship of different types of statements, and the significant differences in the information they provide. The MD&A will identify changes in the City's ability to address the next and subsequent years financial needs based on currently known facts, and is best understood if read in conjunction with Nibley City's basic financial statements.

### **Financial highlights as of the close of FY 2023**

During the year 2023 the total net position of the City increased by \$4,927,810 to a total of \$52,882,453. The governmental net position increased by \$4,028,719 and the business-type net position increased by \$899,091.

The total net position (governmental and business-type activities) of the City consists of \$37,804,617 in capital assets, net of related debt, \$5,059,644 in restricted net position and \$10,018,192 in unrestricted net position.

The total long-term liabilities of the City decreased by \$178,571, which includes the net pension liability, during the fiscal year 2023. Regular principal payments were made on existing bonds and notes.

### **Reporting the City as a whole**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

### **Government-Wide Financial Statements**

The government-wide financial statements are designed so that all governmental and business-type activities are reported in columns, which add to a total for the primary government. The Statement of Net Position provides bottom line results of the City's activities as a whole and presents a longer-term view of the City's finances. The Statement of Net Position and the Statement of Activities report information about Nibley City's financial position and activities in the following categories.

Governmental activities – The governmental activities of the City include general government, public safety, parks and recreation, and public works.

Business-type activities – these include the water, sewer, storm water utilities, as well as the municipal building authority.

Refer to the table of contents for the location of the Government-wide financial statements.

### **Fund Financial Statements**

Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes. The fund financial statements provide detailed information that focus on the most significant funds rather than the City as a whole. Major funds are separately reported to control and manage money and to show that legal responsibilities are met for certain taxes, grants, and other designated funds. Nibley City uses the following types of funds:

# **Nibley City**

## **Management's Discussion and Analysis**

For the Year Ending June 30, 2023

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Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the city's near-term financing decisions. Both the governmental balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The only governmental funds (as determined by generally accepted accounting principles) are the General Fund and the Capital Projects Fund. The City's only non-major fund is the First Responder Fund.

Proprietary Funds – The City maintains four proprietary funds, all enterprise funds, to account for its Water, Sewer, Storm Water Utilities, and the Municipal Building Authority operations. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. As determined by general accepted accounting principles, the Water, Sewer, Storm Water utilities, and the Municipal Building Authority all meet the criteria for major fund classification.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The City currently has no fiduciary funds.

Notes to the Financial Statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Refer to the table of contents for the location of the fund financial statements and notes to the financial statements.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning Nibley City.

### **Government-wide financial analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Nibley City, assets exceeded liabilities by \$52,882,453 at the close of the most recent fiscal year.

By far the largest portion of the City's net position (71 percent) reflects its investment in capital assets (e.g., land, buildings, machinery & equipment, and infrastructure), less depreciation and any debt used to acquire those assets that is still outstanding. Nibley City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.



**Nibley City**  
**Management's Discussion and Analysis**  
For the Year Ending June 30, 2023

The following schedules present summarized information from the Statement of Net Position and the Statement of activities.

**Nibley City's Net Position**

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Current and other assets	\$10,745,014	\$ 8,773,216	\$ 6,142,505	\$ 5,530,797	\$16,887,519	\$ 14,304,013
Capital assets	23,085,616	22,844,650	17,643,698	17,927,696	40,729,314	40,772,346
Deferred Outflows	174,668	118,630	67,288	45,700	241,956	164,330
Total assets	<b>34,005,298</b>	<b>31,736,496</b>	<b>23,853,491</b>	<b>23,504,193</b>	<b>57,858,789</b>	<b>55,240,689</b>
Other liabilities	459,881	2,014,342	150,571	297,150	610,452	2,311,492
Long-term liabilities outstanding	173,039	81,524	3,179,223	3,449,309	3,352,262	3,530,833
Deferred Inflows	1,011,792	1,308,763	1,830	134,958	1,013,622	1,443,721
Total liabilities	<b>1,644,712</b>	<b>3,404,629</b>	<b>3,331,624</b>	<b>3,881,417</b>	<b>4,976,336</b>	<b>7,286,046</b>
Net Position:						
Net Investment in Capital Assets	23,085,616	22,844,650	14,719,001	14,719,999	37,804,617	37,564,649
Restricted	2,907,207	2,077,002	2,152,437	2,011,674	5,059,644	4,088,676
Unrestricted	6,367,763	3,410,215	3,650,429	2,891,103	10,018,192	6,301,318
Total Net Position	<b>\$32,360,586</b>	<b>\$ 28,331,867</b>	<b>\$ 20,521,867</b>	<b>\$ 19,622,776</b>	<b>\$52,882,453</b>	<b>\$ 47,954,643</b>

A portion of Nibley City's net position (10 percent) represents resources that are subject to external restrictions on how they may be used.

At the end of the year, Nibley City is able to report positive balances in all three categories of net position.

**Nibley City's Changes in Net Position**

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Revenues:						
Program revenues:						
Charges for services	\$ 3,534,578	\$ 2,677,786	\$ 2,723,205	\$ 2,488,447	\$ 6,257,783	\$ 5,166,233
Operating grants and contribs	6,934	5,500	-	-	6,934	5,500
Capital grants and contribs	1,163,126	3,970,015	498,480	2,790,172	1,661,606	6,760,187
General revenues:						
Property taxes	982,918	795,906	-	-	982,918	795,906
Sales taxes	1,387,313	1,285,298	-	-	1,387,313	1,285,298
Other taxes	747,515	643,169	-	-	747,515	643,169
Impact fees	517,618	641,728	328,548	585,041	846,166	1,226,769
Unrestricted investment earnings	312,148	36,406	201,157	31,442	513,305	67,848
Other	126,524	3,326,076	93,043	140,367	219,567	3,466,443
Total revenues	<b>8,778,674</b>	<b>13,381,884</b>	<b>3,844,433</b>	<b>6,035,469</b>	<b>12,623,107</b>	<b>19,417,353</b>
Expenses:						
Highways and streets	939,711	906,224	-	-	939,711	906,224
Administration	598,213	585,771	-	-	598,213	585,771
Sanitation	603,743	585,916	-	-	603,743	585,916
Public Safety	503,861	461,069	-	-	503,861	461,069
Public works	403,110	337,138	-	-	403,110	337,138
Non-departmental	487,965	437,360	-	-	487,965	437,360
Planning and zoning	332,013	280,066	-	-	332,013	280,066
Culture, parks, and recreation	425,566	362,405	-	-	425,566	362,405
Legislative	50,977	55,856	-	-	50,977	55,856
Community development	404,796	316,985	-	-	404,796	316,985
Water	-	-	1,018,023	893,706	1,018,023	893,706
Sewer	-	-	1,589,725	1,377,173	1,589,725	1,377,173
Municipal building authority	-	-	71,271	71,983	71,271	71,983
Storm water	-	-	266,323	273,310	266,323	273,310
Total expenses	<b>4,749,955</b>	<b>4,328,790</b>	<b>2,945,342</b>	<b>2,616,172</b>	<b>7,695,297</b>	<b>6,944,962</b>
Increase (decrease) in Net Position	4,028,719	9,053,094	899,091	3,419,297	4,927,810	12,472,391
Net Position - Beginning	28,331,867	19,278,773	19,622,776	16,203,479	47,954,643	35,482,252
Net Position - Ending	<b>\$ 32,360,586</b>	<b>\$ 28,331,867</b>	<b>\$ 20,521,867</b>	<b>\$ 19,622,776</b>	<b>\$ 52,882,453</b>	<b>\$ 47,954,643</b>

# **Nibley City**

## **Management's Discussion and Analysis**

For the Year Ending June 30, 2023

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### **Financial Analysis of the Government's Funds**

#### **Governmental funds**

The focus of Nibley City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing Nibley City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

At the end of the year, Nibley City's governmental funds reported combined ending fund balance of \$9,278,094, an increase of \$3,723,487 in comparison with the prior year. Approximately 17 percent of this amount (\$1,550,637) constitutes unreserved fund balance, which is available for spending at the government's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed.

The general fund is the chief operating fund of Nibley City. All activities which are not required to be accounted for either by state or local ordinance or by a desire to maintain a matching of revenues and expenditures are accounted for in this fund. At the end of the current year, unreserved fund balance of the general fund was \$1,550,637. As a measure of the general fund's liquidity, it may be useful to compare unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 35 percent of total general fund revenues.

Taxes continue to be the largest source of revenue in the General Fund and represent 47 percent of total general fund revenues. The two largest elements of taxes are property taxes and sales taxes. Combined, they represent 76 percent of total tax revenues and 36 percent of total general fund revenues.

#### **Proprietary funds**

Nibley City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the proprietary funds at the end of the year amounted to \$3,650,429.

#### **General Fund Budgetary Highlights**

During the current fiscal year the General Fund budget for revenue was \$5,408,650. The actual revenue was \$6,609,639. This resulted in a favorable variance of \$1,200,989 for revenue. The General Fund budget for expenditures was \$6,013,650. The actual expenditures were \$4,000,171. This resulted in a favorable variance of \$2,013,479 for expenditures. Overall, the City had a favorable variance for the excess of revenues over expenditures of \$3,214,468.

#### **Capital Asset and Debt Administration**

##### **Capital assets**

Nibley City's investment in capital assets for its governmental and business-type activities as of June 30, 2023, amounts to \$40,729,314 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, machinery and equipment, park facilities, roads and infrastructure (streets, sidewalks, curb and gutter, etc.). The total decrease in Nibley City's investment in capital assets for the current year was \$43,032 and depreciation expense was \$1,528,755.

**Nibley City**  
**Management's Discussion and Analysis**  
For the Year Ending June 30, 2023

**Nibley City's Capital Assets**  
(net of depreciation)

	Governmental		Business-type		Total	
	2023	2022	2023	2022	2023	2022
Land and water rights	\$ 7,427,833	\$ 7,427,833	\$ 508,132	\$ 508,132	\$ 7,935,965	\$ 7,935,965
Buildings and improvements	10,723,453	10,605,989	16,611,742	16,777,514	27,335,195	27,383,503
Machinery and equipment	234,764	213,402	442,127	560,353	676,891	773,755
Infrastructure	4,699,566	4,597,426	-	-	4,699,566	4,597,426
Construction in progress	-	-	81,697	81,697	81,697	81,697
Total	<b>\$ 23,085,616</b>	<b>\$ 22,844,650</b>	<b>\$ 17,643,698</b>	<b>\$ 17,927,696</b>	<b>\$ 40,729,314</b>	<b>\$ 40,772,346</b>

Additional information on Nibley City's capital assets can be found in the notes to the financial statements.

**Long-term debt**

At the end of the current year, Nibley City had long term debt outstanding of \$3,225,701. The debt represents both general obligation bonds and revenue bonds secured solely by specified revenue sources, capital leases payable, notes payable, and/or compensated absences.

**Nibley City's Outstanding Debt**

	Governmental		Business-type		Total	
	2023	2022	2023	2022	2023	2022
Compensated absences	\$ 81,675	\$ 81,524	\$ 18,026	\$ 41,309	\$ 99,701	\$ 122,833
Revenue bonds	-	-	3,126,000	3,408,000	3,126,000	3,408,000
Total	<b>\$ 81,675</b>	<b>\$ 81,524</b>	<b>\$ 3,144,026</b>	<b>\$ 3,449,309</b>	<b>\$ 3,225,701</b>	<b>\$ 3,530,833</b>

Additional information on Nibley City's debt can be found in the notes to the financial statements.

**Requests for Information**

This financial report is designed to provide a general overview of Nibley City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Nibley City, 455 West 3200 South, Nibley, Utah 84321.

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## **Basic Financial Statements**

The basic financial statements include integrated sets of financial statements as required by accounting principles generally accepted in the United States of America. The statements include:

- Government-wide financial statements
- Fund financial statements
  - o Governmental funds
  - o Proprietary (enterprise) funds

**Nibley City**  
**Government-wide Statement of Net Position**  
As of June 30, 2023

	<b>Primary Government</b>		
	<b>Governmental</b>	<b>Business-type</b>	<b>Totals</b>
	<b>Activities</b>	<b>Activities</b>	
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>			
Cash and cash equivalents	\$ 6,345,707	\$ 3,689,399	\$ 10,035,106
Receivables, net			
Taxes	1,301,287	-	1,301,287
Accounts	78,740	300,669	379,409
Intergovernmental	112,073	-	112,073
Restricted cash	2,907,207	2,152,437	5,059,644
Capital assets (net of accumulated depreciation):			
Land and water rights (not depreciated)	7,427,833	508,132	7,935,965
Buildings and improvements	10,723,453	16,611,742	27,335,195
Equipment	234,764	442,127	676,891
Infrastructure	4,699,566	-	4,699,566
Construction in progress (not depreciated)	-	81,697	81,697
Total assets	<u>33,830,630</u>	<u>23,786,203</u>	<u>57,616,833</u>
Deferred outflows of resources - pensions	174,668	67,288	241,956
<b>Total Assets and Deferred Outflows of Resources</b>	<u><b>34,005,298</b></u>	<u><b>23,853,491</b></u>	<u><b>57,858,789</b></u>
<b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>			
Accounts payable	459,881	130,182	590,063
Accrued interest payable	-	20,389	20,389
Current portion of compensated absences	28,586	9,554	38,140
Current portion of bonds payable	-	283,000	283,000
Non-Current:			
Compensated absences	53,089	8,472	61,561
Bonds payable	-	2,843,000	2,843,000
Net pension liability	91,364	35,197	126,561
Total liabilities	<u>632,920</u>	<u>3,329,794</u>	<u>3,962,714</u>
Deferred inflows of resources - property taxes	1,007,039	-	1,007,039
Deferred inflows of resources - pensions	4,753	1,830	6,583
<b>Total Liabilities and Deferred Inflows of Resources</b>	<u><b>1,644,712</b></u>	<u><b>3,331,624</b></u>	<u><b>4,976,336</b></u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	23,085,616	14,719,001	37,804,617
Restricted	2,907,207	2,152,437	5,059,644
Unrestricted	6,367,763	3,650,429	10,018,192
<b>Total Net Position</b>	<u><b>\$ 32,360,586</b></u>	<u><b>\$ 20,521,867</b></u>	<u><b>\$ 52,882,453</b></u>

The notes to the financial statements are an integral part of this statement

**Nibley City**  
**Government-wide Statement of Activities**  
For the Year Ended June 30, 2023

Function/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Assets		
	Expenses	Charges for	Capital	Governmental	Business-type	Total
		Services	Grants and Contributions			
<b>Primary government:</b>						
Governmental Activities:						
Highways and streets	\$ 939,711	\$ -	\$ 362,983	\$ (576,728)	\$ -	\$ (576,728)
Administration	598,213	180,482	422,216	4,485	-	4,485
Sanitation	603,743	616,585	-	12,842	-	12,842
Public safety	503,861	218,964	-	(284,897)	-	(284,897)
Public works	403,110	781,000	-	377,890	-	377,890
Non-departmental	487,965	-	-	(487,965)	-	(487,965)
Planning and zoning	332,013	99,580	-	(232,433)	-	(232,433)
Judicial	-	26,505	-	26,505	-	26,505
Culture, parks, and recreation	425,566	1,611,462	377,927	1,570,757	-	1,570,757
Legislative	50,977	-	-	(50,977)	-	(50,977)
Community development	404,796	-	-	(404,796)	-	(404,796)
<b>Total Governmental Activities</b>	<b>4,749,955</b>	<b>3,534,578</b>	<b>1,163,126</b>	<b>(45,317)</b>	<b>-</b>	<b>(45,317)</b>
Business-type Activities:						
Water fund	1,018,023	997,241	215,765	-	194,983	194,983
Sewer fund	1,589,725	1,461,077	148,504	-	19,856	19,856
Storm water fund	266,323	-	134,211	-	(132,112)	(132,112)
Municipal building authority	71,271	264,887	-	-	193,616	193,616
<b>Total Business-type Activities</b>	<b>2,945,342</b>	<b>2,723,205</b>	<b>498,480</b>	<b>-</b>	<b>276,343</b>	<b>276,343</b>
<b>Total Primary Government</b>	<b>\$ 7,695,297</b>	<b>\$ 6,257,783</b>	<b>\$ 1,661,606</b>	<b>\$ (45,317)</b>	<b>\$ 276,343</b>	<b>\$ 231,026</b>
General revenues:						
Property tax				982,918	-	982,918
Sales tax				1,387,313	-	1,387,313
Franchise and other taxes				747,515	-	747,515
Interest income				312,148	201,157	513,305
Impact fees				517,618	328,548	846,166
Transfers				-	-	-
Gain (loss) on sale of capital assets				-	-	-
Miscellaneous				126,524	93,043	219,567
<b>Total general revenues and transfers</b>				<b>4,074,036</b>	<b>622,748</b>	<b>4,696,784</b>
Change in net position				4,028,719	899,091	4,927,810
Net Position - Beginning				28,331,867	19,622,776	47,954,643
Prior period adjustment				-	-	-
<b>Net Position - Ending</b>				<b>\$ 32,360,586</b>	<b>\$ 20,521,867</b>	<b>\$ 52,882,453</b>

The notes to the financial statements are an integral part of this statement

**Nibley City**  
**Balance Sheet – Governmental Funds**  
As of June 30, 2023

	General Fund	Capital Project Fund	First Responder Fund (Nonmajor)	Total Governmental Funds
<b>ASSETS</b>				
Cash and cash equivalents	\$ 1,448,983	\$ 4,909,488	\$ (12,764)	\$ 6,345,707
Restricted cash	2,834,870	-	72,337	2,907,207
Receivables:				
Taxes	1,301,287	-	-	1,301,287
Accounts	65,976	-	12,764	78,740
Intergovernmental	112,073	-	-	112,073
Total assets	<u>5,763,189</u>	<u>4,909,488</u>	<u>72,337</u>	<u>10,745,014</u>
<b>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</b>				
Liabilities:				
Accounts payable and accrued liabilities	370,643	89,238	-	459,881
Deferred inflows of resources	1,007,039	-	-	1,007,039
Total liabilities and deferred inflows	<u>1,377,682</u>	<u>89,238</u>	<u>-</u>	<u>1,466,920</u>
Fund balances:				
Restricted - Impact fees/Capital outlay	2,834,870	-	-	2,834,870
Restricted - First responders	-	-	72,337	72,337
Assigned - Capital outlay	-	4,820,250	-	4,820,250
Unassigned	1,550,637	-	-	1,550,637
Total fund balances	<u>4,385,507</u>	<u>4,820,250</u>	<u>72,337</u>	<u>9,278,094</u>
Total liabilities and fund balances	<u>\$ 5,763,189</u>	<u>\$ 4,909,488</u>	<u>\$ 72,337</u>	<u>\$ 10,745,014</u>

The notes to the financial statements are an integral part of this statement



**Nibley City**  
**Reconciliation of Total Governmental Fund Balances to**  
**Government-wide Net Position**  
For the Year Ended June 30, 2023

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Total fund balances - governmental fund types:	<u>\$ 9,278,094</u>
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets and net pension assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:	23,085,616
Deferred inflows and outflows of resources, an acquisition or consumption of net position that applies to future periods, is not shown in the fund statements.	
Deferred outflows of resources relating to pensions	174,668
Deferred inflows of resources relating to pensions	(4,753)
Long-term liabilities, including bonds payable, compensated absences, and/or lease obligations are not due and payable in the current period and therefore are not reported in the funds.	
Compensated Absences	(81,675)
Net Pension Liability	<u>(91,364)</u>
Net Position of government activities	<u><u>\$ 32,360,586</u></u>

The notes to the financial statements are an integral part of this statement

**Nibley City**  
**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**Governmental Funds**  
For the Year Ended June 30, 2023

	General Fund	Capital Project Fund	First Responder Fund (non-major)	Total Governmental Funds
<b>REVENUES</b>				
Taxes				
Sales taxes	\$ 1,387,313	\$ -	\$ -	\$ 1,387,313
Property taxes	982,918	-	-	982,918
Franchise taxes	452,736	-	-	452,736
Mass transit tax	294,779	-	-	294,779
Licenses and permits	179,923	-	-	179,923
Intergovernmental revenue	792,133	377,927	-	1,170,060
Charges for services	1,585,983	1,405,862	140,657	3,132,502
Fines and forfeitures	549,578	-	-	549,578
Interest income	203,508	107,527	1,113	312,148
Miscellaneous	180,768	9,425	-	190,193
Total revenues	<u>6,609,639</u>	<u>1,900,741</u>	<u>141,770</u>	<u>8,652,150</u>
<b>EXPENDITURES</b>				
Current:				
Culture, parks, and recreation	441,935	-	-	441,935
Highways and streets	293,107	-	-	293,107
Administration	598,213	-	-	598,213
Sanitation	603,743	-	-	603,743
Public works	403,110	-	-	403,110
Public safety	332,807	-	139,123	471,930
Non-departmental	260,636	-	-	260,636
Planning and zoning	332,013	-	-	332,013
Legislative	50,977	-	-	50,977
Community development	404,796	-	-	404,796
Capital outlay	278,834	633,885	-	912,719
Total expenditures	<u>4,000,171</u>	<u>633,885</u>	<u>139,123</u>	<u>4,773,179</u>
Excess revenues over (under) expenditures	<u>2,609,468</u>	<u>1,266,856</u>	<u>2,647</u>	<u>3,878,971</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	1,330,000	-	1,330,000
Transfers out	(1,330,000)	-	-	(1,330,000)
Contributions to other government entities	(155,484)	-	-	(155,484)
Total other financing sources and uses	<u>(1,485,484)</u>	<u>1,330,000</u>	<u>-</u>	<u>(155,484)</u>
Excess of revenues and other sources over (under) expenditures and other uses	1,123,984	2,596,856	2,647	3,723,487
Fund balances - beginning of year	3,261,523	2,223,394	69,690	5,554,607
Fund balances - end of year	<u>\$ 4,385,507</u>	<u>\$ 4,820,250</u>	<u>\$ 72,337</u>	<u>\$ 9,278,094</u>

The notes to the financial statements are an integral part of this statement

## **Nibley City**

### **Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Government-wide Statement of Activities** For the Year Ended June 30, 2023

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Net changes in fund balances - total governmental funds	<u>\$ 3,723,487</u>
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Developer contributions of assets are also not reported in fund statements as they do not represent current resources, but rather are included with capital assets on the Statement of Net Position. This is the amount by which capital outlay and developer contributions of assets exceeded depreciation in the current period.	240,966
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Change in Compensated Absences	(151)
Pension benefits/pension expenses resulting from pension liability	<u>64,417</u>
Change in net position of governmental activities	<u><u>\$ 4,028,719</u></u>

The notes to the financial statements are an integral part of this statement

**Nibley City**  
**Statement of Net Position – Proprietary Funds**  
As of June 30, 2023

	Business-Type Activities - Enterprise Funds				Total
	Water Fund	Sewer Fund	Municipal Building Authority	Storm Water Fund	
<b>ASSETS AND DEFERRED OUTFLOWS</b>					
Current assets:					
Cash and cash equivalents:					
Unrestricted	\$ 1,292,588	\$ 2,007,074	\$ 30,014	\$ 359,723	\$ 3,689,399
Restricted	689,247	1,244,567	-	218,623	2,152,437
Receivables:					
Utilities (net of allowance)	138,049	137,953	-	24,667	300,669
Total current assets	<b>2,119,884</b>	<b>3,389,594</b>	<b>30,014</b>	<b>603,013</b>	<b>6,142,505</b>
Noncurrent assets:					
Property and Equipment:					
Land and water rights	193,008	305,124	10,000	-	508,132
Construction in Progress	-	-	-	81,697	81,697
Buildings and improvements	10,389,630	11,067,717	1,703,790	1,753,112	24,914,249
Machinery and equipment	437,196	903,813	77,854	237,966	1,656,829
Accumulated depreciation	(3,568,967)	(4,852,353)	(707,445)	(388,444)	(9,517,209)
Total noncurrent assets	<b>7,450,867</b>	<b>7,424,301</b>	<b>1,084,199</b>	<b>1,684,331</b>	<b>17,643,698</b>
Total assets	<b>9,570,751</b>	<b>10,813,895</b>	<b>1,114,213</b>	<b>2,287,344</b>	<b>23,786,203</b>
Deferred Outflows of Resources:					
Deferred outflows related to pensions	25,943	29,370	-	11,975	67,288
<b>Total Assets and Deferred Outflows</b>	<b>9,596,694</b>	<b>10,843,265</b>	<b>1,114,213</b>	<b>2,299,319</b>	<b>23,853,491</b>
<b>LIABILITIES AND DEFERRED INFLOWS</b>					
Current liabilities:					
Accounts payable	25,633	98,155	-	6,394	130,182
Accrued interest payable	-	-	20,389	-	20,389
Compensated absences - current	2,766	3,505	-	3,283	9,554
Current portion of bonds payable	-	260,000	23,000	-	283,000
Total current liabilities	<b>28,399</b>	<b>361,660</b>	<b>43,389</b>	<b>9,677</b>	<b>443,125</b>
Noncurrent liabilities:					
Advances to other funds	-	-	-	-	-
Net Pension Liability	13,570	15,364	-	6,263	35,197
Compensated absences	2,210	2,443	-	3,819	8,472
Bonds payable	-	2,337,000	506,000	-	2,843,000
Total noncurrent liabilities	<b>15,780</b>	<b>2,354,807</b>	<b>506,000</b>	<b>10,082</b>	<b>2,886,669</b>
Total liabilities	<b>44,179</b>	<b>2,716,467</b>	<b>549,389</b>	<b>19,759</b>	<b>3,329,794</b>
Deferred inflows of Resources:					
Deferred inflows related to pensions	705	799	-	326	1,830
<b>Total Liabilities and Deferred Inflows</b>	<b>44,884</b>	<b>2,717,266</b>	<b>549,389</b>	<b>20,085</b>	<b>3,331,624</b>
<b>NET POSITION</b>					
Net Investment in Capital Assets	7,450,867	5,087,301	578,199	1,602,634	14,719,001
Restricted:					
Bond reserve	-	421,118	-	-	421,118
Impact fees	689,247	823,449	-	218,623	1,731,319
Unrestricted	1,411,696	1,794,131	(13,375)	457,977	3,650,429
Total Net Position	<b>\$ 9,551,810</b>	<b>\$ 8,125,999</b>	<b>\$ 564,824</b>	<b>\$ 2,279,234</b>	<b>\$ 20,521,867</b>

The notes to the financial statements are an integral part of this statement

**Nibley City**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**Proprietary Funds**  
For the Year Ended June 30, 2023

	Business-Type Activities - Enterprise Funds				Total Business Type
	Water Fund	Sewer Fund	Municipal Building Authority	Storm Water Fund	
<b>Operating revenues:</b>					
Services	\$ 880,819	1,461,077	\$ -	\$ 264,887	\$ 2,606,783
Connection fees	54,472	-	-	-	54,472
Other operating revenues	29,496	2,747	50,000	10,800	93,043
Total operating revenues	<u>964,787</u>	<u>1,463,824</u>	<u>50,000</u>	<u>275,687</u>	<u>2,754,298</u>
<b>Operating expenses:</b>					
Wages and benefits	108,595	89,840	-	90,341	288,776
Current expenses	654,568	1,141,771	-	108,402	1,904,741
Depreciation	254,860	358,114	49,925	67,580	730,479
Total operating expenses	<u>1,018,023</u>	<u>1,589,725</u>	<u>49,925</u>	<u>266,323</u>	<u>2,923,996</u>
Operating income	<u>(53,236)</u>	<u>(125,901)</u>	<u>75</u>	<u>9,364</u>	<u>(169,698)</u>
<b>Nonoperating revenues (expenses):</b>					
Impact fee income	193,793	134,755	-	-	328,548
Interest revenue	62,345	109,292	9,226	20,294	201,157
Development fee in lieu	61,950	-	-	-	61,950
Capital contributions	215,765	148,504	-	134,211	498,480
Interest expense	-	-	(21,346)	-	(21,346)
Total nonoperating revenues (expenses)	<u>533,853</u>	<u>392,551</u>	<u>(12,120)</u>	<u>154,505</u>	<u>1,068,789</u>
Change in net position	480,617	266,650	(12,045)	163,869	899,091
Total Net Position - Beginning	9,071,193	7,859,349	576,869	2,115,365	19,622,776
Total Net Position - Ending	<u>\$ 9,551,810</u>	<u>\$ 8,125,999</u>	<u>\$ 564,824</u>	<u>\$ 2,279,234</u>	<u>\$ 20,521,867</u>

The notes to the financial statements are an integral part of this statement

**Nibley City**  
**Statement of Cash Flows – Proprietary Funds**  
For the Year Ended June 30, 2023

	Business-Type Activities - Enterprise Funds				
	Water Fund	Sewer Fund	Municipal Building Authority	Storm Water Fund	Total
<b>Cash Flows From Operating Activities</b>					
Receipts from customers	\$ 966,554	\$ 1,456,908	\$ 50,000	\$ 275,260	\$ 2,748,722
Payments to suppliers	(647,786)	(1,175,648)	-	(227,189)	(2,050,623)
Payments to employees	(115,627)	(115,618)	-	(105,634)	(336,879)
Net cash provided (used) by operating activities	<b>203,141</b>	<b>165,642</b>	<b>50,000</b>	<b>(57,563)</b>	<b>361,220</b>
<b>Cash Flows From Capital and Related Financing Activities</b>					
Purchases of capital assets	(215,765)	(148,504)	-	(82,212)	(446,481)
Impact fee income	193,793	134,755	-	-	328,548
Development fee in lieu	61,950	-	-	-	61,950
Capital contributions from others	215,765	148,504	-	134,211	498,480
Principal paid on capital debt	-	(260,000)	(22,000)	-	(282,000)
Interest paid on capital debt	-	-	(22,040)	-	(22,040)
Net cash provided (used) by capital and related financing activities	<b>255,743</b>	<b>(125,245)</b>	<b>(44,040)</b>	<b>51,999</b>	<b>138,457</b>
<b>Cash Flows From Investing Activities</b>					
Interest received	62,345	109,292	9,226	20,294	201,157
Net cash provided (used) by investing activities	<b>62,345</b>	<b>109,292</b>	<b>9,226</b>	<b>20,294</b>	<b>201,157</b>
Net increase (decrease) in cash and cash equivalents	521,229	149,689	15,186	14,730	700,834
Cash and cash equivalents, July 1	1,460,606	3,101,952	14,828	563,616	5,141,002
Cash and cash equivalents, June 30	<b>\$ 1,981,835</b>	<b>\$ 3,251,641</b>	<b>\$ 30,014</b>	<b>\$ 578,346</b>	<b>\$ 5,841,836</b>
Cash and cash equivalents at end of year consists of:					
Unrestricted cash	\$ 1,292,588	\$ 2,007,074	\$ 30,014	\$ 359,723	\$ 3,689,399
Restricted cash	689,247	1,244,567	-	218,623	2,152,437
	<b>\$ 1,981,835</b>	<b>\$ 3,251,641</b>	<b>\$ 30,014</b>	<b>\$ 578,346</b>	<b>\$ 5,841,836</b>
<b>Reconciliation of operating income to net cash provided (used) by operating activities:</b>					
Operating income	\$ (53,236)	\$ (125,901)	\$ 75	\$ 9,364	\$ (169,698)
Adjustments to reconcile operating income to net cash provided (used) by operating activities:					
Depreciation and amortization expense	254,860	358,114	49,925	67,580	730,479
Noncash change in pension/benefit expense	(9,568)	(10,833)	-	(4,419)	(24,820)
Decrease (increase) in accounts receivable	1,767	(6,916)	-	(427)	(5,576)
Increase (decrease) in accounts payable	6,782	(33,877)	-	(118,787)	(145,882)
Increase (decrease) in compensated absences	2,536	(14,945)	-	(10,874)	(23,283)
Total adjustments	<b>256,377</b>	<b>291,543</b>	<b>49,925</b>	<b>(66,927)</b>	<b>530,918</b>
Net cash provided (used) by operating activities	<b>\$ 203,141</b>	<b>\$ 165,642</b>	<b>\$ 50,000</b>	<b>\$ (57,563)</b>	<b>\$ 361,220</b>

The notes to the financial statements are an integral part of this statement

## **Notes to Financial Statements**

The notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

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**Note 1 – Summary of Significant Accounting Policies**

The accompanying financial statements of Nibley City have been prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB).

The accompanying financial statements present the financial position of the various fund types and the results of their operations. The basic financial statements are presented for the year ended June 30, 2023.

**Reporting Entity**

Nibley City (the City) was incorporated under the laws of the state of Utah. The City operates by ordinance under the Mayor-Council form of government and provides such services as are authorized by its charter including public safety (police and fire), highways and streets, sanitation, recreation, public improvements, planning and zoning, and general administration. In addition, the City owns and operates water and sewer utilities.

**Basis of Presentation**

The government-wide financial statements report information on the financial position and all of the activities of the City. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of the given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues. Fiduciary funds are not reported in the government-wide financial statements.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The City applies expenses for restricted resources first when both restricted and unrestricted net position are available.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgements are recognized only when payment is due.



# **Nibley City**

## **Notes to the Financial Statements**

For the Year Ended June 30, 2023

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Property taxes, state-shared revenue, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be available only when cash is received by the City.

The City has presented the following major governmental funds:

*General Fund* – is the main operating fund of the City. This fund is used to account for all financial resources not accounted for in other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund.

*Capital Projects Fund* – is used to account for fund received and expended for the acquisition or construction of capital facilities, improvements, and equipment (other than those financed by proprietary funds).

The City has presented the following major governmental funds:

*Water Utility* – is used to account for the activities of the City's water production, treatment, and distribution operations.

*Sewer Utility* – is used to account for the activities of the City's sewer treatment operations.

*Storm Water Services* – is used to account for the activities of the City's storm water runoff.

*Municipal Building Authority* – is used to account for the activities of some of the City's real estate.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenue of our proprietary funds relates to charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

### **Net Position**

As prescribed by GASB Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds can be spent.

Net position for governmental funds can consist of the following:

*Nonspendable* – Any nonspendable fund balance includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, prepaid amounts, and long-term notes receivable.

*Restricted* – Any restricted fund balance includes amounts that are restricted for specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

# **Nibley City**

## **Notes to the Financial Statements**

For the Year Ended June 30, 2023

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*Committed* – Any committed fund balance includes amounts that can only be used for the specific purposes determined by a formal action of the City's highest level of decision-making authority, the Nibley City Council. Commitments may be changed or lifted only by the City taking the same formal action that imposed the constraint originally (for example: resolution or ordinance).

*Assigned* – Any assigned fund balance includes amounts intended to be used by the City for specific purposes that are neither restricted nor committed. Intent is expressed by (a) the Nibley City Council or (b) a body to which the governing body has delegated the authority to assign amounts. Assigned amounts also include all residual amounts in governmental funds (except negative amounts) other than the General Fund that are not classified as non-spendable, restricted, or committed.

*Unassigned* – The unassigned fund balance is the residual classification for the General Fund. This designation is also used in other governmental funds to report a negative fund balance.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple net position classifications, net position is depleted in the order of restricted, committed, assigned, and unassigned, as needed unless the City Council has provided otherwise in its commitment or assignment actions.

### **Property Taxes**

Cache County assesses all taxable property other than centrally-assessed property, which is assessed through the state by May 22<sup>nd</sup> of each year. The City must adopt a final tax rate prior to June 22<sup>nd</sup>, which is then submitted to the State for approval. Property taxes are due on November 30<sup>th</sup>. Delinquent taxes are subject to a penalty of 2% or \$10, whichever is greater. After January 16<sup>th</sup> of the following year, delinquent taxes and penalties bear interest at 6% above the federal discount rate from January 1<sup>st</sup> until paid.

Property tax revenues are recognized when they become measurable and available. Amounts available include those property tax receivables expected to be collected within 60 days after year end.

### **Short-term Interfund Receivables/Payables**

During the course of operations, transactions occur which result in amounts owed to a particular fund by another fund, other than for goods provided or services rendered. These receivables and payables are classified as interfund receivables/payables on the balance sheet.

### **Internal Activity in the Government-Wide Financial Statements**

Any internal activity between funds is eliminated for the presentation of the government-wide financial statements.

### **Compensated Absences**

Under terms of administrative policy, regular, full-time, and permanent employees are granted paid time off (PTO) or vacation and sick leave in varying amounts which may be accumulated and paid upon separation from City service. Vested or accumulated PTO or vacation and sick leave that is due at year-end to terminated employees is reported as an expenditure and liability of the governmental fund that will pay it. Amounts of vested or accumulated PTO or vacation and sick leave that are not due and payable at year-end are reported only in the proprietary funds and in the government-wide financial statements. No liability is recorded for non-vesting rights to personal leave.

# **Nibley City**

## **Notes to the Financial Statements**

For the Year Ended June 30, 2023

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### **Pensions**

For purposes of measuring the net pension liability, deferred outflow of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Utah Retirement Systems Pension Plan (URS) and additions to/deductions from URS's fiduciary net position have been determined on the same basis as they are reported by URS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Deferred Outflows/inflows of Resources**

In addition to assets, financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one of these items that qualify for reporting in this category. Deferred outflows of resources related to pensions – includes a) net difference between projected and actual earnings on pension plan investments and b) City contributions subsequent to the measurement date.

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. The City reports two of these items. Property taxes are reported as deferred inflows of resources since they are recognized as receivables before the period for which the taxes are levied. Deferred inflows of resources related to pensions – includes a) differences between expected and actual experience and b) changes of assumptions in the measurement of the net pension liability/asset. These amounts are also reported on the government-wide statement of net position.

### **Cash and Investments**

The City considers all highly liquid investments maturing within three months of date of purchase to be cash equivalents. Cash balances are invested to the extent available. Investments include obligation of the U.S. Treasury, and repurchase agreements. Cash deemed to be in excess of immediate needs, other than cash and investments held for the City by trustees, is invested in the Utah State Public Treasurer's Investment Fund or in approved corporate bonds. Investments are stated at cost, which approximates fair market value.

### **Budget Amendments**

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual budgets are adopted for governmental and proprietary fund types. Encumbrance accounting is not employed by the City in its governmental funds, therefore all annual appropriations lapse at fiscal year-end. Project length financial plans are adopted for all capital projects.

### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts of assets and liabilities at June 30, 2023, and revenues and expenses during the year then ended. The actual results could differ from those estimates.

**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

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**Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental and business-type activities columns in the government-wide financial statements and in the fund financial statements for the proprietary funds. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized. Interest has not been capitalized during the period on property, plant, and equipment in the governmental funds.

Assets, having an original cost of \$5,000 or more are capitalized. Depreciation has been calculated on each class of depreciable property other than infrastructure using the straight-line method. Estimated useful lives are as follows:

Buildings and improvements	25-50 Years
Improvements other than buildings	7-50 Years
Machinery and equipment	5-20 Years
Infrastructure	15-40 Years

**Transactions Between Funds**

Legally authorized transfers are treated as interfund transfers and are included in the results of operations in the City funds.

**Cash and Cash Equivalents**

For the purpose of the Statement of Net Position, the term “cash and cash equivalents” includes all demand deposit accounts, savings accounts, or other short-term, highly-liquid investments. For the purposes of the Statement of Cash Flows, the enterprise funds consider all highly-liquid investments (including restricted position) with original maturities of three months or less to be cash equivalents.

Restricted cash and equivalents are deposits or investments that have external restrictions placed on them which dictate how those funds may be spent.

**Note 2 – Deposits and Investments with Financial Institutions**

The City follows the requirements for the Utah Money Management Act (*Utah Code*, Section 51, Chapter 7) in handling its depository and temporary investment transactions. This Act requires the depositing of City funds in a “qualified depository.” The Act defines a “qualified depository” as any financial institution whose deposits are insured by an agency of the federal government, and which has been certified by the Utah Commissioner of Financial Institutions as meeting the requirement of the Act and adhering to the rules of the Utah Money Management Council. Following are discussions of the City’s exposure to various risks related to its cash management activities.

**Custodial Credit Risk**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City’s deposits may not be recovered. The City does not have a formal deposit policy for custodial credit risk. None of the City’s bank deposits were uninsured or uncollateralized on June 30, 2023.

# Nibley City

## Notes to the Financial Statements

For the Year Ended June 30, 2023

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### Credit Risk

Credit risk is the risk that the counterparty to an investment will not fulfill its obligations. The City's policy for limiting the credit risk of investments is to comply with the Money Management Act. The Act requires investments transactions to be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities. Permitted investments include deposits of qualified depositories; repurchase agreements; commercial paper that is classified as "first-tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investor Services or Standard & Poors; bankers acceptances; obligations of the U.S. Treasury and U.S. Government sponsored enterprises; bonds and notes of political subdivisions of the State of Utah; fixed rate corporate obligations and variable rate securities rated "A" or higher by two nationally recognized statistical rating organizations as defined in the Act.

The City is authorized to invest in the Utah Public Treasurer's Investment Fund (PTIF), an external pooled investment fund managed by the Utah State Treasurer and subject to the Act and Council requirements. The PTIF is not registered with the SEC as an investment company, and deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah. The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses, net of administration fees, of the PTIF are allocated based on the participants' average daily balances. The fair value of the City's position in the pool is the same as the value of its pool shares. The PTIF has not been rated.

### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The local government's policy to limit this risk is to adhere to the rules of the Money Management Council.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an instrument. The City manages its exposure to declines in fair value by investment mainly in the PTIF and adhering to the Money Management Act. The Act requires that the remaining term to maturity of investments maturity of investments may not exceed the period of availability of the funds to be invested.

As of June 30, 2023 the government had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Maturity</u>
PTIF	\$15,038,930	less than 1 year

Investments are measured at fair value on a recurring basis. *Recurring* fair value measurements are those the Governmental Standards Board (GASB) Statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City's investments of \$15,038,930 are with the Utah PTIF as aforementioned and are considered Level 2 inputs.

The deposits and investments described above are included on the Statement of Net Position as per the following reconciliation:

**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

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Reconciliation to Government-wide Statement of Net Assets:			
Deposits	Deposits	\$	55,620
Investments	Investments		15,038,930
Cash on hand	Cash on hand		200
	Total		<u>\$ 15,094,750</u>
Government - Wide			
Cash and Cash Equivalents	Unrestricted	\$	10,035,106
Restricted Cash	Restricted		5,059,644
	Total		<u>\$ 15,094,750</u>

**Note 3 – Legal Compliance – Budgets**

On or before the first scheduled City council meeting in May, all agencies of the City submit requests for appropriation to the City’s financial officer so that a budget may be prepared. The budget is prepared by fund, function, and activity, and includes information and the past year, current year estimates, and requested appropriations for the next fiscal year.

The proposed budget is presented to the City council for review at the first scheduled meeting in May. The City council holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget. Any changes to the budget must be within the revenues and reserves estimated as available by the City financial officer or the revenue estimates must be changed by an affirmative vote of a majority of the City council. Within 30 days of adoption, the final budget must be submitted to the Utah State Auditor. If there is no increase to the certified tax rate, a final rate is adopted by June 22<sup>nd</sup> and adoption of budgets is done similarly.

State statute requires that City officers shall not make or incur expenditures or encumbrances in excess of total appropriations for any department in the budget as adopted or subsequently amended.

**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

**Note 4 – Capital Assets**

Capital Asset activity for the year ended June 30, 2023 was as follows:

	<u>June 30, 2022</u>	<u>Additions</u>	<u>Retirements</u>	<u>June 30, 2023</u>
<b>Governmental Assets</b>				
<b>Assets not Depreciated</b>				
Land	\$ 7,427,833	\$ -	\$ -	\$ 7,427,833
<b>Assets Being Depreciated</b>				
Building & Improvements	18,353,853	716,516	-	19,070,369
Infrastructure	5,635,512	262,914	-	5,898,426
Machinery & Equipment	1,861,228	59,813	-	1,921,041
<b>Total Governmental Assets</b>	<b>33,278,426</b>	<b>1,039,243</b>	<b>-</b>	<b>34,317,669</b>
<b>Accumulated Depreciation</b>				
Building and Improvements	(7,747,864)	(599,052)	-	(8,346,916)
Infrastructure	(1,038,086)	(160,774)	-	(1,198,860)
Machinery & Equipment	(1,647,826)	(38,451)	-	(1,686,277)
<b>Total Accumulated Depreciation</b>	<b>(10,433,776)</b>	<b>(798,277)</b>	<b>-</b>	<b>(11,232,053)</b>
<b>Net Governmental Capital Assets</b>	<b>\$ 22,844,650</b>			<b>\$ 23,085,616</b>
<b>Business-Type Assets</b>				
<b>Assets not Depreciated</b>				
Land and water rights	\$ 508,132	-	-	\$ 508,132
Construction in progress	81,697	-	-	81,697
<b>Assets Being Depreciated</b>				
Buildings & improvements	24,467,769	446,480	-	24,914,249
Machinery & Equipment	1,656,829	-	-	1,656,829
<b>Total Business-Type Assets</b>	<b>26,714,427</b>	<b>446,480</b>	<b>-</b>	<b>27,160,907</b>
<b>Accumulated Depreciation</b>				
Buildings & Improvements	(7,690,255)	(612,252)	-	(8,302,507)
Machinery & Equipment	(1,096,475)	(118,227)	-	(1,214,702)
<b>Total Accumulated Depreciation</b>	<b>(8,786,730)</b>	<b>(730,479)</b>	<b>-</b>	<b>(9,517,209)</b>
<b>Net Business-Type Capital Assets</b>	<b>\$ 17,927,697</b>			<b>\$ 17,643,698</b>

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental</b>		<b>Business-type</b>	
General Government	\$ 31,931	Water	\$ 254,860
Public Safety	71,845	Sewer	358,114
Highways and Public Improvements	646,604	Storm drain	67,580
Parks and recreation	47,897	Municipal building	49,925
	<u>798,277</u>		<u>730,479</u>

**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

**Note 5 – Long-term Debt**

Long-term liability transactions for the fiscal year ended June 30, 2023, were as follows:

Type of Debt	Balance June 30, 2022	Additions	Deductions	Balance June 30, 2023	Due within one year
<b>Governmental</b>					
Compensated absences	\$ 81,524	\$ 151	\$ -	\$ 81,675	\$ 28,586
<b>Business-Type Activities:</b>					
Compensated absences	\$ 41,309	\$ -	\$ (23,283)	\$ 18,026	\$ 9,554
Revenue bonds					
2010 MBA lease revenue	\$ 551,000	\$ -	\$ (22,000)	\$ 529,000	\$ 23,000
2004 sewer revenue	2,857,000	-	(260,000)	2,597,000	270,000
	<b>\$ 3,408,000</b>	<b>\$ -</b>	<b>\$ (282,000)</b>	<b>\$ 3,126,000</b>	<b>\$ 293,000</b>

Details of long-term debt for business-type activities consists of the following:

*Notes and bonds payable*

**2010 MBA lease revenue bonds**

\$850,000 bond payable, due in various annual installments, including interest at 4%, through October 2042. The note is secured by land.

\$ 529,000

**2004 sewer revenue bonds**

\$7,739,000 bond payable, due in various annual installments bearing no interest, through May 2034. The note is secured by future sewer billings.

2,597,000

**\$ 3,126,000**

All revenue bonds are secured and collateralized by their respective future revenue streams.

The following is a summary of the annual payments to maturity for the business-type revenue bonds:

Year Ending June 30	Business-type Activities Bonds Payable	
	Principal	Interest
2024	\$ 293,000	\$ 25,840
2025	294,000	24,920
2026	295,000	23,960
2027	296,000	22,960
2028	297,000	21,920
2029-2033	1,400,000	92,480
2034-2038	186,000	59,320
2039-2043	65,000	7,280
Total	<b>\$ 3,126,000</b>	<b>\$ 278,680</b>



**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

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**Note 6 – Restricted Net Position /Fund Balance Classifications**

Restricted net position represents amounts required to be maintained to satisfy third party agreements or legal requirements. On June 30, 2023 the City's enterprise funds held \$421,118 restricted for future bond payments, and \$1,731,319 for impact fees.

Pursuant to GASB No. 54 (see Note 1, *Net Position*) the governmental fund balances are classified as follows:

*Restricted fund balance* - \$2,907,207 for future roads, parks, first responders, and other projects.

*Assigned fund balance* - \$4,820,350 for future capital projects.

The remaining fund balance is unassigned.

**Note 7 – Pension Plans**

*General information about the Pension Plan*

*Plan Description:* Eligible plan participants are provided with pensions through the Utah Retirement Systems. Utah Retirement Systems are comprised of the following Pension Trust Funds:

Defined Benefit Plans

The **Public Employees Noncontributory Retirement System (Noncontributory System)** is a multiple employer, cost sharing, public employee retirement system.

The **Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System)** is a multiple employer, cost sharing, public retirement systems.

The Tier 2 Public Employees System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have not previous credit with any of the Utah Retirement Systems, are members of the Tier 2 Retirement System.

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The Systems' defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Utah State Retirement Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 of the Utah Code Grants the authority to establish and amend the benefit terms.

URS issues a publicly available financial report that can be obtained in writing Utah Retirement Systems, 560 E. 200 S, Salt Lake City, Utah 84102 or visiting the website: [www.urs.org/general/publications](http://www.urs.org/general/publications).

# Nibley City

## Notes to the Financial Statements

### For the Year Ended June 30, 2023

#### Summary of Benefits by System

*Benefits provided:* URS provides retirement, disability, and death benefits.

Retirement benefits are as follows:

Summary of Benefits by System

Retirement benefits are as follows:

System	Final Average Salary	Years of service required and/or age eligible for benefit	Benefit percent per year of service	COLA**
Noncontributory System	Highest 3 years	30 years any age 25 years any age* 20 years age 60* 10 years age 62* 4 years age 65	2.0% per year all years	Up to 4%
Tier 2 Public Employees System	Highest 5 years	35 years any age 20 years any age 60* 10 years age 62* 4 years age 65	1.5% per year all years	Up to 2.5%

\* Actuarial reductions are applied.

\*\* All post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except for Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year, although unused CPI increases not met may be carried forward to subsequent years.

#### Contribution Rate Summary

As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by state statute and specified by the Utah State Retirement Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable) is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. Contribution rates as of June 30, 2023 are as follows:

	Employee	Employer	Employer 401(k) Plan
Contributory System			
111-Local Government Division Tier 2	-	16.01%	0.18%
Noncontributory System			
15-Local Government Division Tier 1	-	17.97%	-
Tier 2 DC Only			
211-Local Government	-	6.19%	10.00%

\*\*\*Tier 2 rates include a statutory required contribution to finance the unfunded actuarial accrued liability of the Tier 1 plans.

For fiscal year ended June 30, 2023, the employer and employee contributions to the Systems were as follows:

System	Employer Contributions	Employee Contributions
Noncontributory System	\$ 93,772	-
Tier 2 Public Employees System	65,747	-
Tier 2 DC Only System	20,381	-
<b>Total Contributions</b>	<b>\$ 179,900</b>	<b>\$ -</b>

Contributions reported are the URS Board-approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 Systems.

**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

Contributions reported are the URS board approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 Systems.

**Combined Pension Assets, Liabilities, Expense, and Deferred Outflows and Inflows of Resources Relating to Pensions**

At June 30, 2023, we reported a net pension asset of \$0 and net pension liability of \$126,562.

	(Measurement Date): December 31, 2022				
	Net Pension Asset	Net Pension Liability	Proportionate Share	Proportionate Share December 31, 2019	Change (Decrease)
Noncontributory System	\$ -	\$ 104,100	0.0607796%	0.0576866%	0.0030930%
Tier 2 Public Employees System	-	22,462	0.0206280%	0.0239637%	-0.0033357%
<b>Total Net Pension Asset / Liability</b>	<b>\$ -</b>	<b>\$ 126,562</b>			

The net pension asset and liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2022 and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability is equal to the ratio of the employer's actual contributions to the Systems during the plan year over the total of all employer contributions to the System during the plan year.

For the year ended June 30, 2023, we recognized pension expense of \$85,311.

At June 30, 2023 we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 42,896	\$ 891
Changes in assumptions	24,353	473
Net difference between projected and actual earnings on pension plan investments	77,722	-
Changes in proportion and differences between contributions and proportionate share of contributions	6,896	5,221
Contributions subsequent to the measurement date	90,086	-
<b>Total</b>	<b>\$ 241,953</b>	<b>\$ 6,585</b>

\$90,086 reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2022. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	Deferred Outflows (inflows) of Resources
2023	\$ (16,489)
2024	\$ 6,553
2025	\$ 31,977
2026	\$ 113,698
2027	\$ 1,985
Thereafter	\$ 7,559

**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

**Noncontributory System Pension Expense, and Deferred Outflows and Inflows of Resources**

For the year ended June 30, 2023, we recognized pension expense of 42,168.

At June 30, 2023, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 35,309	\$ -
Changes in assumptions	17,061	416
Net difference between projected and actual earnings on pension plan investments	68,666	-
Changes in proportion and differences between contributions and proportionate share of contributions	2,191	3,887
Contributions subsequent to the measurement date	48,690	-
Total	<u>\$ 171,917</u>	<u>\$ 4,303</u>

\$48,690 reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2022.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions, will be recognized in pension expense as follows:

<u>Year Ended December 31,</u>	<u>Deferred Outflows (inflows) of Resources</u>
2023	\$ (17,860)
2024	\$ 3,755
2025	\$ 27,580
2026	\$ 105,450
2027	\$ -
Thereafter	\$ -

**Tier 2 Public Employees System Pension Expense, and Deferred Outflows and Inflows of Resources**

For the year ended June 30, 2023, we recognized pension expense of \$43,143.

At June 30, 2023, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 7,587	\$ 891
Changes in assumptions	7,292	57
Net difference between projected and actual earnings on pension plan investments	9,056	-
Changes in proportion and differences between contributions and proportionate share of contributions	4,706	1,334
Contributions subsequent to the measurement date	41,396	-
Total	<u>\$ 70,037</u>	<u>\$ 2,282</u>

**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

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\$41,396 reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2022.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions, will be recognized in pension expense as follows:

Year Ended December 31,	Deferred Outflows (inflows) of Resources	
2023	\$	1,371
2024	\$	2,798
2025	\$	4,397
2026	\$	8,248
2027	\$	1,985
Thereafter	\$	7,559

Actuarial Assumptions

The total pension liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 Percent
Salary Increases	3.25-9.75 percent, average, including inflation
Investment rate of return	6.85 percent, net of pension plan investment expense, including inflation

Mortality rates were adopted from an actuarial experience study dated January 1, 2020. The retired mortality tables are developed using URS retiree experience and are based upon gender, occupation, and age as appropriate with projected improvement using 80% of the ultimate rates from the MP-219 improvement assumption using a base year of 2020. The mortality assumption for active members is the PUB-2010 Employees Mortality Table for public employees, teachers, and public safety members, respectively.

The actuarial assumptions used in the January 1, 2022, valuation were based on an experience study of the demographic assumptions as of January 1, 2020, and a review of the economic assumptions as of January 1, 2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) are to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table.

**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

Asset Class	Allocation	Expected Return Arithmetic Basis	
		Real Return Arithmetic	Long-Term expected portfolio real
Equity securities	35%	6.58%	2.30%
Debt securities	20%	1.08%	0.22%
Real assets	18%	5.72%	1.03%
Private equity	12%	9.80%	1.18%
Absolute return	15%	2.91%	0.44%
Cash and cash equivalents	0%	0.11%	0.00%
<b>Totals</b>	<b>100%</b>		<b>5.17%</b>
	Inflation		2.50%
	Expected arithmetic nominal return		7.67%

The 6.85% assumed investment rate of return is comprised of an inflation rate of 2.50%, and a real return of 4.35% that is net of investment expense.

*Discount rate:* The discount rate used to measure the total pension liability was 6.85 percent. The projection of cash flow used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments, to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate.

*Sensitivity of the proportionate share of the net pension asset and liability to changes in the discount rate:* The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.85 percent, as well as what the proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.85 percent) or 1-percentage-point higher (7.85 percent) than the current rate:

System	1% Decrease 5.85%	Discount Rate 6.85%	1% Increase 7.85%
Noncontributory System	\$ 656,074	\$ 104,100	\$ (357,103)
Tier 2 Public Employees System	98,145	22,462	(35,843)
<b>Total</b>	<b>\$ 754,219</b>	<b>\$ 126,562</b>	<b>\$ (392,946)</b>

\*\*\* Pension plan fiduciary net position: Detailed information about the pension plans fiduciary net position is available in the separately issued URS financial report.

Defined Contribution Savings Plans

The Defined Contribution Savings Plans are administered by the Utah Retirement Systems Board and are generally supplemental plans to the basic retirement benefits of the Retirement Systems, but may also be used as a primary retirement plan. These plans are voluntary tax-advantaged retirement savings programs authorized under sections 401(k), 457(b), and 408 of the Internal Revenue Code. Detailed information regarding plan provisions is available in the separately issued URS financial report.

Nibley City participates in the following Defined Contribution Savings Plans with Utah Retirement Systems:

- \*401(k) Plan
- \*457(b) Plan
- \*Roth IRA Plan

**Nibley City**  
**Notes to the Financial Statements**  
For the Year Ended June 30, 2023

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Employee and employer contributions to the Utah Retirement Defined Contributions Savings Plan for fiscal year ended June 30, were as follows

	<u>2023</u>	<u>2022</u>	<u>2021</u>
<b>401(k) Plan</b>			
Employer Contributions	\$ 157,979	\$ 131,731	\$ 92,593
Employee Contributions	\$ -	\$ -	\$ -
<b>457 Plan</b>			
Employer Contributions	\$ -	\$ -	\$ -
Employee Contributions	\$ 7,575	\$ -	\$ -
<b>Roth IRA Plan</b>			
Employer Contributions	N/A	N/A	N/A
Employee Contributions	\$ 76,514	\$ 61,278	\$ 49,676

**Note 8 – Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The City participates in the Utah Local Government Insurance Trust (the Trust), a public entity risk pool to manage its risk of loss. The City pays an annual premium to the trust for its general insurance coverage. The trust was created to be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of one million dollars for each insured event. There have been no claim settlements that exceeded the City's coverage for the past three years.

**Note 9 – Rounding Convention**

A rounding convention to the nearest whole dollar has been applied throughout this report, therefore the precision displayed in any monetary amount is plus or minus \$1.

**Note 10 – Subsequent Events**

The City has evaluated events and transactions subsequent to the date of the audit report, which is the date the financial statements were available for issuance. No reportable events or transactions were noted.

## **Required Supplementary Information (Unaudited)**

Required supplementary information includes financial information and disclosures that are required by GASB, but are not considered a part of the basic financial statement. Such information includes:

- Budgetary Comparison Schedule – General Fund
- Schedule of the Proportionate Share of the Net Pension Liability
- Schedule of Contributions – Pensions
- Notes to Required Supplementary Information



# Nibley City

## Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and actual

### General Fund

For the Year Ended June 30, 2023

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Over(Under)
	Original	Final		
<b>REVENUES</b>				
Taxes				
Sales taxes	\$ 1,000,000	\$ 1,000,000	\$ 1,387,313	\$ 387,313
Property taxes	840,000	840,000	982,918	142,918
Franchise taxes	325,000	325,000	452,736	127,736
Mass transit taxes	90,000.00	100,000	294,779	194,779
Licenses and permits	273,000	273,000	179,923	(93,077)
Intergovernmental revenue	693,750	693,750	792,133	98,383
Charges for services	1,588,000	1,588,000	1,585,983	(2,017)
Fines and forfeitures	414,000	414,000	549,578	135,578
Interest income	43,000	43,000	203,508	160,508
Miscellaneous	131,900	131,900	180,768	48,868
Total revenues	<b>5,398,650</b>	<b>5,408,650</b>	<b>6,609,639</b>	<b>1,200,989</b>
<b>EXPENDITURES</b>				
Current:				
Culture, parks, and recreation	477,500	477,500	441,935	(35,565)
Highways and streets	346,500	346,500	293,107	(53,393)
Administration	677,200	677,200	598,213	(78,987)
Sanitation	612,000	612,000	603,743	(8,257)
Public works	478,000	478,000	403,110	(74,890)
Public safety	336,700	336,700	332,807	(3,893)
Non-departmental	691,500	691,500	260,636	(430,864)
Planning and zoning	425,000	425,000	332,013	(92,987)
Legislative	56,500	56,500	50,977	(5,523)
Community development	402,750	402,750	404,796	2,046
Capital outlay	1,510,000	1,510,000	278,834	(1,231,166)
Total expenditures	<b>6,013,650</b>	<b>6,013,650</b>	<b>4,000,171</b>	<b>(2,013,479)</b>
Excess revenues over (under) expenditures	(615,000)	<b>(605,000)</b>	<b>2,609,468</b>	<b>3,214,468</b>
<b>Other financing sources (uses)</b>				
Beginning fund balance	1,876,000	1,876,000	-	-
Transfers in	-	-	-	-
Transfers out	(1,130,000.00)	(1,130,000)	(1,330,000)	200,000.00
Contributions to other government units	(90,000.00)	(90,000)	(155,484)	65,484.00
Total other financing sources and uses	<b>656,000</b>	<b>656,000</b>	<b>(1,485,484)</b>	<b>200,000.00</b>
Excess of revenues and other sources over (under) expenditures and other uses	\$ 41,000	\$ 51,000	1,123,984	\$ 1,174,984
Fund balances - beginning of year			3,261,523	
Fund balances - end of year			<b>\$ 4,385,507</b>	

**Nibley City**  
**Schedule of the Proportionate Share of the Net Pension Liability**  
 June 30, 2023  
 Last 10 fiscal Years\*

As of fiscal year ended June 30,	Proportion of the net pension liability (asset)	Proportionate share of the net pension liability (asset)	Covered employee payroll	Proportionate share of the net pension liability (asset) as a percentage of its covered employee payroll	Plan fiduciary net position as a percentage of its covered employee payroll
<b>Noncontributory System</b>					
2023	0.0607796%	\$ 104,100	\$ 417,688	24.92%	97.50%
2022	5.7686600%	(330,377)	377,370	-87.55%	108.70%
2021	0.0598456%	30,697	418,487	7.34%	99.20%
2020	0.0627981%	236,678	456,516	51.84%	93.70%
2019	0.0636569%	468,752	458,229	102.30%	87.00%
2018	0.0587781%	257,524	428,491	60.10%	91.90%
2017	0.0583695%	374,804	450,218	83.25%	87.30%
2016	0.0555285%	314,207	405,922	77.41%	87.80%
2015	0.0494244%	214,612	363,038	59.10%	90.20%
<b>Tier 2 Public Employees System*</b>					
2023	0.020628%	22,642	450,895	4.98%	92.30%
2022	2.396370%	(10,142)	445,097	-2.28%	103.80%
2021	0.024510%	3,525	391,633	0.90%	98.30%
2020	0.025559%	5,748	355,395	1.62%	96.50%
2019	0.024751%	2,182	424,465	0.90%	97.40%
2018	0.022127%	2,468	181,457	1.36%	95.10%
2017	0.031485%	(69)	203,382	-0.03%	100.20%
2016	0.035973%	(1,090)	176,450	-6.00%	103.50%

\* In accordance with paragraph 81.a of GASB 68, employers will need to disclose a 10-year history of their proportionate share of the Net Pension Liability (Asset) in their RSI. The 10 year schedule will need to be built prospectively. The schedule above is only for the past 9 years.

**Nibley City**  
**Schedule of Contributions - Pensions**  
 June 30, 2023  
 Last 10 fiscal Years\*

As of fiscal year ended June 30,	Actuarial Determined Contributions	Relation to the contractually required contribution	Contribution deficiency (excess)	Covered employee payroll	Contributions as a percentage of covered employee payroll
<b>Noncontributory System</b>					
2016	\$ 79,330	\$ 79,330	\$ -	494,582	16.04%
2017	78,860	78,860	-	474,145	16.63%
2018	76,939	76,939	-	435,690	17.66%
2019	83,411	83,411	-	448,202	18.61%
2020	81,374	81,374	-	635,961	12.80%
2021	70,322	70,322	-	391,755	17.95%
2022	68,264	68,264	-	374,787	18.21%
2023	93,772	93,772	-	509,948	18.39%
<b>Tier 2 Public Employees System*</b>					
2016	28,838	28,838	-	216,329	13.33%
2017	32,391	32,391	-	236,683	13.69%
2018	39,264	39,264	-	259,434	15.13%
2019	55,751	55,751	-	358,761	15.54%
2020	54,487	54,487	-	347,118	15.70%
2021	65,932	65,932	-	422,185	15.62%
2022	77,394	77,394	-	477,486	16.21%
2023	65,747	65,747	-	410,664	16.01%
<b>Tier 2 Public Employees DC Only System*</b>					
2016	3,373	3,373	-	57,908	5.82%
2017	4,598	4,598	-	74,716	6.15%
2018	6,373	6,373	-	95,906	6.65%
2019	5,570	5,570	-	83,847	6.64%
2020	8,200	8,200	-	125,058	6.56%
2021	10,031	10,031	-	149,948	6.69%
2022	11,992	11,992	-	179,246	6.69%
2023	20,381	20,381	-	329,265	6.19%

\* Contributions in Tier 2 include an amortization rate to help fund the unfunded liabilities in the Tier 1 systems. Tier 2 systems were created effective July 1, 2011

Paragraph 81.b of GASB 68 requires employers to disclose a 10-year history of contributions in RSI. The schedule above is only for the past 8 years. Contributions as a percentage of covered payroll may be different than the board certified rate due to rounding and other administrative practices.

**Changes in Assumptions Related to Pensions**

No changes were made in actuarial assumptions from the prior year's valuation.

**Budgetary Comparison Schedules**

The budgetary comparison schedule presented in this section of the report is for the City's General Fund.

**Budgeting and Budgetary Control**

Budgets for the General Fund are legally required and are prepared and adopted on the modified accrual basis of accounting.

Original budgets represent the revenue estimates and spending authority authorized by the City Commission prior to the beginning of the year. Final budgets represent the original budget amounts plus any amendments made to the budget during the year by the Council through formal resolution. Final budgets do not include unexpended balances from the prior year because such balances automatically lapse to unreserved fund balance at the end of each year.

**Current Year Excess of Expenditures over Appropriations**

For the year ended June 30, 2023 all departments and funds were within budgeted appropriations.

## **Additional Reports**

### Additional Auditor's Reports

- Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- Independent Auditor's Report on Compliance and Report on Internal Control Over Compliance as Required by the State Compliance Audit Guide.

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**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable Mayor and  
City Council Members  
Nibley City, Utah

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Nibley City, Utah (the “City”), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Nibley City’s basic financial statements and have issued our report thereon dated December 6, 2023.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Nibley City’s internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Nibley City’s internal control. Accordingly, we do not express an opinion on the effectiveness of Nibley City’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Nibley City’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements.. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*LARSON & COMPANY, PC*

Larson & Company

Spanish Fork, Utah

December 6, 2023





**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE AND  
REPORT ON INTERNAL CONTROL OVER COMPLIANCE  
AS REQUIRED BY THE *STATE COMPLIANCE AUDIT GUIDE***

Honorable Mayor and  
City Council Members  
Nibley City, Utah

***Report on Compliance with General State Compliance Requirements***

We have audited Nibley City’s compliance with applicable general state compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor that could have a direct and material effect on the City for the year ended June 30, 2023

State compliance requirements were tested for the year ended June 30, 2023 in the following areas:

Budgetary Compliance  
Fund Balance  
Governmental Fees

Restricted Taxes and Related Revenues  
Fraud Risk Assessment

***Opinion on Compliance***

In our opinion, Nibley City complied, in all material respects, with the state compliance requirements referred to above for the year ended June 30, 2023

***Basis for Opinion***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the *State Compliance Audit Guide* (Guide). Our responsibilities under those standards and the State Compliance Audit guide are further described in the Auditor’s Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Nibley City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion. Our audit does not provide a legal determination of Nibley City’s compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Nibley City’s government programs.

### ***Auditor's Responsibility for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Nibley City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Guide will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Nibley City's compliance with the requirements of the government program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Guide, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Nibley City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Nibley City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide* but not for the purpose of expressing an opinion on the effectiveness of Nibley City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Report on Internal Control over Compliance***

Our Consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses or significant deficiencies, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or to detect and correct, noncompliance with a state compliance requirement on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a state compliance requirement will not be prevented or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a state compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on the requirements of the Guide. Accordingly, this report is not suitable for any other purpose.

*LARSON & COMPANY, PC*

Larson & Company, PC

Spanish Fork, Utah  
December 6, 2023